




STABILIZATION
SUPPORT SERVICES



Regional IDP integration programmes in Ukraine in 2018-2019

monitoring report

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CONTENTS

TERMS AND ABBREVIATIONS	3
SUMMARY	4
Chapter 1. Study Methodology	6
Chapter 2. Implementation of the IDP Integration Strategy and Action Plan for the Strategy	7
2.1. Outline of the tasks of the Strategy and Action Plan that had to be fulfilled in the fourth quarter of 2018.....	7
2.2. Implementation of Strategy and Action Plan in the regions.....	9
Chapter 3. IDP aid programs in the regions	12
3.1. Number and categories of IDPs in oblasts.....	12
3.2. IDP aid programs active in separate oblasts.....	15
Chapter 4. International practices of IDP integration	37
CONCLUSIONS	39



TERMS AND ABBREVIATIONS

IDP – internally displaced persons

long-term solutions – a state in the country that is reached when internally displaced persons have no specific needs in aid or protection related to their displacement and can exercise human rights without discrimination because of displacement.

Integration – the state of unity between IDPs and hosting citizens when IDPs receive the same rights and opportunities as every other person that permanently resides in the community

Strategy – Strategy of Integration of Internally Displaced Persons and Implementing Long-term Solutions to Internal Displacement until 2020, approved by the #909-p decree of the Cabinet of Ministers of Ukraine dated November 15, 2017.

Action Plan – Action plan on Implementation of the Strategy of Integration of Internally Displaced Persons and Implementing Long-term Solutions to Internal Displacement until 2020, approved by the #944-p decree of the Cabinet of Ministers of Ukraine dated November 21, 2018.

Temporary integration – measures that allow for integration of IDPs on the local level while preserving the perspective of possible return or moving to a different place.



SUMMARY

“IDPs have a right to a durable solution. Given the difficulties with returns in many areas, more attention and support are needed for local integration as a feasible alternative for many of the world’s IDPs who are living in protracted displacement. IDPs should have the opportunity to get on with their lives.”¹

On November 15, 2017, the Cabinet of Ministers of Ukraine approved the Strategy of Integration of Internally Displaced Persons and Implementing Long-term Solutions to Internal Displacement until 2020 that identified the main problems that IDPs face and general solutions. As the Strategy mentions, the timely implementation of these measures is important to ensure solving the problems of internal displacement of Ukrainian citizens and the consequences, particularly to host communities. To implement the Strategy, The Cabinet of Ministers of Ukraine approved the Action Plan on Implementation of the Strategy of Integration of Internally Displaced Persons and Implementing Long-term Solutions to Internal Displacement until 2020 on November 21, 2018.

Strategy and Action Plan are an important solution to the problems of IDPs, as, according to IASC (The Inter-Agency Standing Committee), integration into host communities is one of three options for long-term solutions for IDPs, especially under circumstances where returning to ones’ original home is no longer an option. International studies of internal displacement show that the main obstacles to integration are lack of access to housing and a means of income. Other important factors include ensuring property rights, welfare services, governance, and addressing the attitudes of host communities towards IDPs.²

1. Elizabeth Ferris and Kate Half. Protracted internal displacement: is local integration a solution?
- <https://www.fmreview.org/technology/ferris-half>

2. IDPs in protracted displacement: Is local integration a solution? - https://www.brookings.edu/wp-content/uploads/2016/06/protracteddisplacement_jun2011_en.pdf

At this stage of removing the obstacles for the integration of IDPs, the main task for non-governmental organizations is to assist in the implementation of the Strategy and Action Plan and to control the actions of the authorities and local government. The sooner Civil Society organisations can cooperate with the responsible government authorities in regards of protection of IDP rights if it takes responsible attitude towards the processes of implementation of the Strategy and Action Plan.

This study focuses on supporting host communities while ensuring integration of internally displaced persons as a direction of the Strategy. The study analyses the fulfilment of the tasks of the Action Plan in the fourth quarter of 2018 in the regions of Ukraine. In addition, it reviews integration measures that were implemented in individual oblasts before the Strategy and the Action Plan were approved.

It is the intention of the study to motivate non-governmental agencies and organizations in the implementation of the Strategy and Action Plan, providing a framework for oversight, transparency and accountability to authorities and local government ensuring the rights of IDPs.



CHAPTER 1. STUDY METHODOLOGY

Measures of the implementation strategy must provide significant and fundamental changes to the challenges of displacement. Such change includes the integration of the IDPs into host communities and the achievement of rights and opportunities for IDPs equal to that of members of the host population. Evaluating such impact must occur when enough time has past to demonstrate stability.

This monitoring covers activities within three to four months from the date of approval of Action Plan to Strategy. Therefore, it is too early to evaluate the impact and stability of the Strategy. It is possible to evaluate whether local authorities have begun to implement the directives of the strategy and whether such measures are proving effective in addressing the needs of IDPs.

To ensure accuracy, several monitoring methods were utilized: information requests and analysis of official documents, informal conversations with stakeholders (representatives of local authorities), and the regular observations of regional representatives of Radnyk program regarding the implementation of local programs.

The subject of this study:

- 1) IDP structure in the regions and the impact of structure on solutions regarding the directions of aid provided to IDPs;
- 2) oblast IDP aid programs active in the study regions;
- 3) the state of development of the concepts of the target program to promote integration of IDPs for 2019 in the study regions;
- 4) oblast programs that include the issue of protection and aid to IDPs;
- 5) steps that were taken in the region in relation with approval of the Strategy and Action Plan.

This study will help to document initial data for the regions, the status of 'immersion' into integration processes and will become a starting point for further documentation of effectiveness.

CHAPTER 2. IMPLEMENTATION OF THE IDP INTEGRATION STRATEGY AND ACTION PLAN

Strategy: “The biggest obstacles to the engagement of internally displaced persons into the life of the territorial community include: lack of housing, lack of availability of social services, and lack of employment opportunities.”

2.1. Outline of the Strategy and Action Plan directives that were to be fulfilled in the fourth quarter of 2018

Recognizing that Action Plan for implementation of the Strategy was approved on November 21, 2018, the study will be evaluating the fulfilment of the directives of the Strategy and Action Plan for the fourth quarter of 2018.

Directives of the Strategy included:

1. Development and implementation of a foundation and framework management strategy within organizations for addressing the effective integration of internally displaced persons; development of social cohesion; and ensure the socio-economic security and stability of host territorial communities and internally displaced persons:

- development of evaluation criteria for integration of internally displaced persons into host communities, in particular based on practical and strategic gender needs of such persons, and key effectiveness indicators,

Responsible: MToT, oblast and Kyiv city state administrations;

- monitoring the status of integration of internally displaced persons into host territorial communities and evaluation of their needs, especially regarding such categories as persons with disabilities, and including analysis that takes into account sex and age,

Responsible: MToT, MoSP, oblast and Kyiv city state administrations, local self-government authorities (by agreement), international and non-governmental organizations, academic institutions (by agreement);

- developing and submitting to the Cabinet of Ministers of Ukraine proposals on making changes to the legislation to increase the number of grounds for inclusion of internally displaced persons to registries of territorial communities of their actual residence without discrimination compared to other persons,

Responsible: MToT, MIA, SMS, MoSP, local self-government authorities (by agreement);

- developing and submitting to the Cabinet of Ministers of Ukraine proposals on making changes to the legislation regarding the exercising of election rights of internally displaced persons during all types of elections, in particular, for local elections, at their place of actual residence,

Responsible: Ministry of Justice, MIA, MToT, National Police, Central Elections Commission (by agreement), local self-government authorities (by agreement);

- developing and introducing effective financial and credit mechanisms to support business of internally displaced persons, taking into account the principle of gender equality, that will have positive impact on economic development of host territorial communities

Responsible: Ministry of Economic Development, Ministry of Finance, oblast and Kyiv city state administrations;

- development of social services for internally displaced persons according to their needs in host territorial community

Responsible: oblast and Kyiv city state administrations, local government authorities (by agreement).

2. Creating a mechanism of intersectoral cooperation (healthcare, psychological and social support, protection of public order, legal aid) and interaction with the public for further capacity building and coordination of

responses to gender-based and other types of violence:

- organizing workshops for territorial communities and representatives of law enforcement in order to improve safety, reduce the number of victims of sexual violence and prevent conflict-related gender-based violence in territorial communities. Responsible: MSoP, MIA, National Police, oblast and Kyiv city state administrations;

- evaluating national legislation and national judicial practices on protecting the rights of internally displaced persons to determine whether they correspond to international obligations of Ukraine,

Responsible: Ministry of Justice, MToT, MIA, international and non-governmental organizations (by agreement).

2.2. Implementation of Strategy and Action Plan in the regions

According to the information from the regions, as of January 2019, no separate IDP integration programs to implement the Strategy and Action Plan have been approved in the oblasts. Currently, the measures to support IDPs are included into current and previously approved regional programs.

The following initiatives has been completed in the regions to implement the Strategy and Action Plan:

Vynnytsia oblast: regional action plan aimed at improvement of integration of IDPs in 2019 developed.

Dnipropetrovsk oblast: information and proposals on possible measures to include IDP into regional action plan to implement the Strategy is collected.

Donetsk oblast: Regional program for adaptation, integration, and aid to IDPs for 2019-2020 developed.

Zakarpattia oblast: draft order of the head of oblast state administration on approval of the Action Plan to Implement the Strategy up to 2020 written.

Zaporizhzhia oblast: work done on the following:

- 1) identification of housing problems of IDPs (inventory of free premises available to use is done);
- 2) ensuring pension and welfare payments – providing information about pension and welfare payments;
- 3) information campaign to cover positive experience of integration;
- 4) creating new workplaces: increasing the potential of agricultural industry sector; informing IDPs on participation in microcredit program for agricultural business;
- 5) analysing problems with employment, demand in the job market, in order to create the work strategy of state employment centers;
- 6) workshops for teachers and social workers about working with IDP children;
- 7) psychological support and language development for IDP children;
- 8) promoting higher education, distance learning, access to textbooks.

Mykolayiv oblast: draft order of the head of Mykolayiv oblast state administration on implementation of the Action Plan to implement the Strategy of integrations of internal displacement up to 2020 in Mykolayiv oblast written.

Rivne oblast:

- 1) action plan to implement the Strategy written and approved by the order of the head of oblast state administration;
- 2) monitoring of housing needs of internally displaced persons in Rivne oblast by persons/families and localities is completed;
- 3) long-term loans for individual developers of housing in villages provided to IDPs in the order of priority;

4) United Information Database on internally displaced persons created and regularly updated.

Kharkiv oblast: proposals on development of a regional IDP support program are being reviewed.

Cherkasy oblast: a program to support integration of internally displaced persons according to the Action Plan to implement the Strategy has not been developed as of January 1, 2019.

In general, the regions have not been active enough in implementing the Strategy and Action Plan. Most often, the regions have done preparatory work to develop an action plan to implement the Strategy. In some cases, oblast authorities have done work to implement the Strategy and Action Plan, as examples, Rivne and Zaporizhzhia oblasts are worth mentioning.

Donetsk oblast approved a Regional program for adaptation, integration, and aid to IDPs for 2019-2020 and should be mentioned separately. This work corresponds to the needs of the region, as the oblast took in the largest number of IDPs.

CHAPTER 3. IDP AID PROGRAMS IN THE REGIONS

“Competent authorities have the primary duty and responsibility to establish conditions, as well as provide the means, which allow internally displaced persons to return voluntarily, in safety and with dignity, to their homes or places of habitual residence, or to resettle voluntarily in another part of the country.”

Principle 28 of the UN Guiding Principles on Internal Displacement

3.1. Number and categories of IDPs in different oblasts

Table 1. Categories of IDPs, January 2019

Oblast	Permanent population	IDPs total, % of permanent population.	of them, number of IDPs/% of IDPs			
			working age	children	with disability	pension age
Vinnitsia	1,554,726	9898 0.64%	3365 34.00%	1612 16.29%	503 5.08%	2314 23.38%
Volyn	1,033,139	2972 0.29%	1272 42.68%	621 20.9%	127 4.27%	608 20.45%
Dnipropetrovsk	3,205,766	67541 2.11%	22225 32.91%	11972 17.73%	2942 4.36%	26780 39.65%
Donetsk	4,155,983	487001 11.72%	65861 13.52%	67319 13.82%	16989 3.49%	303353 62.29%
Zhytomyr	1,222,238	6905 0.56%	2312 33.48%	1581 22.90%	397 5.75%	2025 29.33%
Zakarpattia	1,254,306	3215 0.26%	1319 41.03%	853 26.53%	122 3.79%	575 17.88%
Zaporizhzhia	1,706,499	53007 3.11%	14281 26.94%	7587 14.31%	2373 4.48%	28458 53.69%
Ivano-Frankivsk	1,370,979	3136 0.23%	1396 44.52%	599 19.10%	152 4.85%	644 20.54%
Kyiv	1,761,393	53616 3.04%	17794 33.19%	10267 19.15%	1916 3.57%	13681 25.52%
Kirovohrad	940,206	6610 0.70%	1865 28.21%	1484 22.45%	357 5.40%	2334 35.31%
Luhansk	2,148,619	269200 12.53%	29671 11.02%	21337 7.93%	7830 2.91%	194802 72.36%
Lviv	2,504,746	10455 0.42%	3638 34.80%	2724 26.05%	319 3.05%	1412 13.51%
Mykolayiv	1,131,269	8011 0.71%	3262 40.72%	1968 24.57%	392 4.89%	2102 26.24%

Odesa	2,369,452	34625 1.46%	13204 38.13%	7841 22.65%	1419 4.10%	7425 21.44%
Poltava	1,393,856	22469 1.61%	6407 28.51%	4235 18.85%	1253 5.58%	8056 35.85%
Rivne	1,156,762	3067 0.27%	1036 33.78%	953 31.07%	126 4.11%	518 16.89%
Sumy	1,080,125	11281 1.04%	3096 27.44%	2372 21.03%	675 5.98%	3985 35.32%
Ternopil	1,043,036	2078 0.2%	778 37.44%	508 24.45%	125 6.02%	503 24.21%
Kharkiv	2,662,497	125002 4.69%	41215 32.97%	15604 12.48%	4042 3.23%	50576 40.46%
Kherson	1,037,259	12646 1.22%	5059 40.00%	1897 15.00%	517 4.09%	3844 30.40%
Khmelnyskyi	1,262,618	5297 0.42%	1413 26.68%	987 18.63%	271 5.12%	1493 28.19%
Cherkasy	1,203,954	11057 0.92%	3647 32.98%	2674 24.18%	624 5.64%	3554 32.14%
Chernivtsi	901,581	2485 0.28%	1069 43.02%	753 30.30%	106 4.27%	417 16.78%
Chernihiv	998,682	6990 0.70%	1963 28.08%	1534 21.95%	346 4.95%	2070 29.61%
Kyiv city	2,908,251	134821 4.64%	61942 45.94%	25799 19.14%	4298 3.19%	30893 22.91%

According to the data in the table above, the regions could be divided into the following categories by number of IDPs compared to the permanent population:

- in the most regions (13 oblasts), the number of IDPs is less than 1% of the permanent population;
- in 9 oblasts the IDP population equals up to 5% of permanent population;
- Donetsk and Luhansk oblasts have IDP populations that is equal to over 10% of the permanent population.

It may also be observed that the regions have different IDP structure where certain categories of population prevail.

IDPs of working age prevail in the following regions:

- Vinnysia oblast – 3365 people, 34.00% of IDPs
- Volyn oblast – 1272 people, 42.68% of IDPs;
- Zhytomyr oblast – 2312 people, 33.48% of IDPs;
- Zakarpattia oblast – 1319 people, 41.03% of IDPs;
- Ivano-Frankivsk oblast – 1396 people, 44.52% of IDPs;
- Kyiv oblast – 17,794 people, 33.19% of IDPs;
- Lviv oblast – 3638 people, 34.80% of IDPs;

Mykolayiv oblast – 3262 people, 40.72% of IDPs;
Odesa oblast – 13204 people, 38.13% of IDPs;
Rivne oblast – 1036 people, 33.78% of IDPs;
Ternopil oblast – 778 people, 37.44% of IDPs;
Kherson oblast – 5059 people, 40.00% of IDPs;
Cherkasy oblast – 3647 people, 32.98% of IDPs;
Chernivtsi oblast – 1069 people, 43.02% of IDPs;
Kyiv city – 61942 people, 45.94% of IDPs.

These oblast should be considered sensitive regarding employment of IDPs to ensure livelihood. In terms of implementation of projects of business, oblasts are promising initiatives and projects that will ensure the creation of workplaces.

Oblasts that took in a large number (over 10,000) of children are the following: Dnipropetrovsk (11,972 persons), Donetsk (67,319 persons), Kyiv (10,267 persons), Luhansk (21,337 persons), Kharkiv (15,604 persons) and Kyiv city (25,799 persons).

It is obvious that these oblasts require corresponding development necessary infrastructure. In addition, psychological support should be provided to all children who need it, through implementation of corresponding programs.

Across all regions the relative number of persons with disabilities among IDPs is consistent.

Persons of pension age among IDPs are prevalent in the following regions:

Dnipropetrovsk – 26,780 persons, 39.65% of IDPs;
Donetsk – 303,353 persons, 62.29% of IDPs;
Zaporizhzhia – 28,458 persons, 53.69% of IDPs;
Kirovohrad – 2334 persons, 35.31% of IDPs;
Luhansk – 194,802 persons, 72.36% of IDPs;
Poltava – 8056 persons, 35.85% of IDPs;
Sumy – 3985 persons, 35.32% of IDPs;
Kharkiv – 50,576 persons, 40.46% of IDPs;
Khmelnyskyi – 1493 persons, 28.19% of IDPs;
Chernihiv – 2070 persons, 29.61% of IDPs.

In the above-mentioned regions projects providing social housing should be prioritized.

3.2. IDP aid programs active in separate oblasts

Below, information on regional programs to support IDPs in separate oblasts of Ukraine is provided. These programs were not designed to implement the Strategy and Action Plan, but they continue to exist for IDPs.

We will separately review oblasts that included the issue of IDP aid to current budget programs and oblasts that approved a separate program to support IDPs.

3.2.1. Oblasts which included the issue of IDP aid and integration within current budget programs

Vinnytsia oblast

Programs available here: https://vinrada.gov.ua/perelik_dovgostrokovih_program.htm

Oblast programs that include mentions of providing aid to IDPs, in priority order, are the following:

#	Name of the program	Council resolution	Priorities regarding IDPs
1.	Program of economic and social development of Vinnytsia oblast for 2019	#702 dated December 4, 2018	Priority 6 “Social protection of separate categories of population. Effective operation of the social sphere” provides that the services are provided to families (persons) who are (found themselves in) difficult life circumstances (victims of family violence, human trafficking, internally displaced persons etc.).
2.	Comprehensive oblast program to support families, prevent domestic violence, ensure equal rights and opportunities for women and men and prevent human trafficking until 2021	#226 dated December 20, 2016	The program includes: - organizing large-scale information campaigns for population, including internally displaced persons, regarding preventing risks for getting into situation of human trafficking and possibilities for receiving help; - carrying out preventive work aimed to prevent and counter human trafficking, especially among internally displaced persons.

3.	Vinnytsia oblast population employment program until 2020	#600 dated April 26, 2018	The program includes: <ul style="list-style-type: none"> - compensation of the employer's spending on wages in case of employment of IDPs who are registered as unemployed on fixed-term employment contracts; - promotion of self-employment of the unemployed by means of one-time payment of an unemployment benefit to help them start a business, prioritizing candidates who are demobilized ATO combatants, internally displaced persons, or live in a rural area; - ensure professional training to IDPs and demobilized ATO combatants registered as unemployed in the educational institutions of the region and centers of vocational education of the state employment service; - promote organization of employment of demobilized ATO combatants and internally displaced persons.
4.	Oblast target social program on health enhancement and recreation of children and young, development of a network of children's health enhancement and recreation facilities until 2019	#719 dated December 4, 2018	IDP children are considered children who require additional social attention and support. There are programs on health enhancement and recreation planned for them.
5	Oblast target social program Vinnytsia Youth for 2016–2020	#707 dated December 4, 2018	The program provides for ensuring: <ul style="list-style-type: none"> - partner support of youth who live in the temporarily occupied territories of Ukraine and internally displaced persons; - supporting the organization of informational, educational, cultural and artistic, sports and health enhancement, and other events, aimed to support and help social integration of internally displaced children and youth; - supporting the events of student youth of the displaced Donetsk National University.

According to the explanation of the social protection authorities, other aid programs available in Vinnytsia oblast do not prioritize IDPs and are available for them on the same level as to the permanent population. Such programs include:

1. Strategy for development of small and medium enterprises in Vinnytsia oblast until 2020, approved by the resolution of oblast council #575 dated December 20, 2017.

The program ensures payback of interest on loans taken by small and medium enterprises to carry out investment projects; support of start-ups of beginner businessmen through business plan contest. The strategy views ATO combatants as a separate category, and does not mention the same about IDPs.

2. Oblast program “Student dormitory for 2018-2020” approved by the resolution of oblast council #597 dated April 26, 2018.

The program provides for an increase of social support of students who are orphans or children deprived of parental cares, as well as students who are recognized as combatants, and students who are children of people recognized as combatants. According to the Program, cost of living in student dormitories of colleges and vocational school is funded from the oblast budget, for students who are orphans or children deprived of parental cares, as well as students who are recognized as combatants, and students who are children of people recognized as combatants. The program does not have the same benefits for IDP children, despite the Resolution of the Cabinet of Ministers #975 dated November 23, 2016 “On providing state target aid in receiving vocational and higher education to certain categories of citizens.”

3. Oblast program “Combating Oncological Diseases in 2017-2021”, approved by #223 resolution of oblast council dated December 20, 2016. This program does not prioritize any category of population.

4. Program “The future of Vinnytsia region is in preserving citizen health” for 2016-2020, approved by #45 resolution of oblast council dated February 11, 2016. This program does not prioritize any category of population.

5. Comprehensive regional program of preferential long-term loans for citizens who require improvement of living conditions in Vinnytsia oblast for 2018-2022, approved by #465 resolution of oblast council dated September 28, 2017.

Program provides loans for construction (reconstruction) and purchase of housing for young families, single young citizens, ATO combatants and their family members, people who work in teaching and academia, state officials, and state-owned companies employees, and does not separate IDPs as a category.

Conclusions and recommendations for oblast:

1. Vinnytsia oblast, according to the Action Plan: develops programs to support IDPs, ensure employment and increasing opportunities for employment, education, health enhancement of children, development of IDP youth.

2. In Vinnytsia oblast, people of working age are prevalent among IDPs, that is why the existence of employment program and separate measures for IDPs included it in is a positive indicator of ensuring integration.

3. It is recommended that the oblast promote entrepreneurship among IDPs, by including them in the support program as a separate category.

4. The problem of providing housing for IDPs by developing separate

programs or identifying priorities in the current programs requires attention and processing according to the needs of IDPs and possibilities of the local budget.

5. No attention is given to providing psychosocial support to IDPs.

Dnipropetrovsk oblast

Programs available here: <https://oblrada.dp.gov.ua/region-programmes/>

There are the following programs in the oblast that mention providing aid to IDPs, in priority order:

#	Name of the program	Council resolution	Priorities regarding IDPs
1.	Program on providing financial support for community-owned companies (organizations) that are owned jointly by territorial communities of villages, settlements, and cities of Dnipropetrovsk oblast for 2013-2023	#438-19/VI dated June 21, 2013	The program provides for: compensation of cost of utility services and temporary residence of internally displaced persons.
2.	Program of socio-economic and cultural development of Dnipropetrovsk oblast for 2019	#396-15/VII dated December 7, 2018	The program provides for: <ul style="list-style-type: none"> - improvement of informing the population about the work of authorities on providing social and psychological support for ATO combatants and IDPs from ATO zone; - increase in the number of internally displaced persons who were provided work through state employment service; - timely payment of monthly target aid to persons who move from the temporarily occupied territory of Ukraine and areas of ATO, to cover living costs, including cost of utility services.

Programs that do not isolate any priority categories of oblast population and that should be used for support of IDPs include:

1. Program of development of small and medium enterprises in Dnipropetrovsk oblast for 2019–2020, approved by #276-11/VII resolution of oblast council dated December 1, 2017.

Provides for supporting innovation-oriented projects developed by small and medium enterprises, to start and develop a business; promoting of development of support infrastructure for small and medium enterprises; enhancing access of small and medium enterprises to financial and credit resources; and improvement of information support system.

2. Regional program for development of housing construction in

Dnipropetrovsk oblast for 2015–2020, approved by #609-29/VI resolution of oblast council dated January 23, 2015.

Provides for: creation of appropriate conditions for building housing for young families in rural areas, primarily young professionals; creation of effective finance and credit mechanisms that are used to finance housing for youth; making construction of housing cheaper by creating organizational foundation for it; improvement of development of system of youth housing complexes (housing construction cooperatives) and other forms of participation of youth in the organization of construction or purchase of housing.

3. Regional program of health enhancement and recreation of children of Dnipropetrovsk oblast for 2014–2021, approved by #507-23/VI resolution of oblast council dated December 27, 2013.

Provides for: organization of recreation based on out-of-town and resort-type well-being and recreation institutions for families with children that require special social attention and support: organization of field consultation offices to provide consultations, psychological and pedagogical, informational, socio-medical aid to children; health improvement of children of school age (entirely or partially) for the budget of Dnipropetrovsk oblast office of Social security fund on temporary loss of employability.

4. Employment program for Dnipropetrovsk oblast population for 2012–2022 (updated version), approved by #351-13/VI resolution of oblast council dated June 22, 2018.

Provides for: creating conditions for increase in employment of population, to engage those who are unemployed and of working age in economic activity; stimulating interest of employers in creating new employment opportunities; preserving and developing human resources potential; promoting the role of participants in social dialogue who are interested in changes in the labour market (employment organizations associations and trade unions).

5. Oblast program “Health of Dnipropetrovsk region population for 2015–2019” (with updates) approved by #586-28/V resolution of oblast council dated December 5, 2014

Improvement of demographic situation, preservation and improvement of health of population through increase of quality and effectiveness of healthcare with priority in prevention and treatment of chronic non-infectious and infectious classes and nosological forms of diseases that are most significant socio-economically and medico-demographically.

6. Comprehensive program of social protection of Dnipropetrovsk oblast population for 2015–2019, approved by #588-28/VI resolution of oblast council dated December 5, 2014.

Program provides for increase of quantity and quality of social services

provided, effectiveness of regional policy on improvement of quality of life of vulnerable groups of population, ensuring state guarantees and introduction of new mechanisms to improve targeting when providing services, supporting war veterans, social protection of persons with physical disabilities and other categories of citizens eligible for benefits. At the same time, does not indicate IDPs as a separate category.

7. Regional comprehensive Program of legal education for population for 2016–2020, approved by #28-03/VII oblast council resolution dated March 25, 2016.

Increase of general level of legal awareness among population and forming legal consciousness in citizens.

Conclusions and recommendations for oblast:

1. Dnipropetrovsk oblast does not pay enough attention to problems of IDPs and carrying out Action Plan, in particular when compared to other oblasts that have considerably fewer IDPs. In particular, the following problems require attention: development of support programs for IDPs, providing housing, ensuring employment and increasing possibilities for employment, education, health enhancement for children, development of IDP youth.

2. Oblast has general programs for population where priority categories that have the right to use the programs are indicated, but IDPs remain outside the span of attention and become an ‘invisible category’ of population in need.

3. It is recommended to include IDPs as a priority population category to separate aid program, according to the needs of IDPs.

Zaporizhzhia oblast

Programs available here: <http://www.zoda.gov.ua/article/27/struktura-oda.html>, with division of programs into sub-categories.

There are the following programs in the oblast that mention providing aid to IDPs, including in priority order:

#	Name of the program	Council resolution	Priorities regarding IDPs
1.	Oblast Program for social support of war veterans, labour veterans, children of war, people with disabilities, other social groups of population that have difficult life circumstances "Meeting the Needs of People" for 2015–2019	#28 dated June 25, 2014	The program includes: <ul style="list-style-type: none"> - providing internally displaced persons with free-of-charge temporary housing (under conditions that they pay for utility services) according to the legislation and free meals for the period before such persons are registered as unemployed or get employed, but no longer than for one month; - providing legal aid to peoples who move from temporarily occupied territories of Ukraine and ATO areas to the territory of Zaporizhzhia oblast; - providing target cash aid to citizens in difficult life circumstances.
2.	Zaporizhzhia oblast population employment program for 2018–2020	#58 dated May 22, 2018	Measures of the program: <ul style="list-style-type: none"> - ensure the search for corresponding job for internally displaced persons and demobilized ATO combatants in all regions of Ukraine through United Informational Analytical System of State Employment Service; - organization and providing of professional training, retraining and certification training of IDPs who are registered as unemployed; - organization of psychological support during professional training of the unemployed IDPs; - ensure the support of employments of IDPs, including by providing one-time payments of unemployment benefits for organization of a business, as well as by participation of the unemployed in community works and other works of temporary nature.
3.	Comprehensive program of development of small and medium entrepreneurship in Zaporizhzhia oblast for 2017–2018	#33 dated April 6, 2017	Eureka! project: training/certification training of the unemployed, IDPs, private entrepreneurs by writing project grant applications, business plans, social projects in English in order to attract investment in own business and implementation of social projects. Social project aimed at training and certification training of the unemployed, IDPs, entrepreneurs, academics in Zaporizhzhia oblast in order to promote integration into global business and innovation processes and establishment of international connections, development of international projects on cooperation for development and increase of economic potential of the regions. Project of Zaporizhzhia State Engineer Academy "Organization of Training in IT technologies to ensure the possibility to start an own business and work long-distance" - training and certification training of military personnel, unemployed, entrepreneurs, internally displaced persons by organization and starting of own business based on new IT technologies and possibility to work long-distance.

Conclusions and recommendations for oblast:

1. Analysis of local programs of this oblast is difficult because they are posted on webpages of separate departments and lack a unified link and database of programs like in other oblasts.

2. Zaporizhzhia oblast carefully approached solving the main problems of IDPs and according to the Action Plan: ensured development of IDP support programs, providing of housing (temporary free of charge housing for up to one month), ensuring employment and increasing opportunities for employment, education, health enhancement of children, development of IDP youth.

Mykolayiv oblast

Programs available here:

<http://www.mk-oblrada.gov.ua/oblasni-programy>

There are the following programs in the oblast that mention providing aid to IDPs, including in priority order:

#	Name of the program	Council resolution	Priorities regarding IDPs
1.	Comprehensive program of social protection of population "Care" until 2020	#5 dated December 22, 2016	Solving emergency issues related to providing social and everyday, medical, organizational and legal, and cultural services to war and labour veterans, IDPs from eastern regions of Ukraine, ATO combatants, who are in difficult life circumstances
2.	Mykolayiv oblast population employment program until 2020	#226 dated December 20, 2016	Program for social protection and aid in case of unemployment of IDPs, increase of competitiveness of citizens who require additional guarantees in the labour market, in particular youth and IDPs
3.	Target regional program to support individual housing construction in villages and improvement of living conditions of rural population "Own House" for 2018-2023	#23 dated October 12, 2017	Program includes: providing state preferential loan to individual rural developers, including IDPs
4	Comprehensive socio-economic program on providing housing to citizens in Mykolayiv oblast for 2018-2022	#23 dated December 21, 2017	According to the Program, internally displaced persons have the right to receive state support for construction (purchase) of housing in the amount of up to 50% of its standard cost

5	Program "Mykolayiv Youth" for 2016–2020	#9 dated March 11, 2016	<p>Program includes:</p> <ul style="list-style-type: none"> - partner support of youth who live in the temporarily occupied territories of Ukraine and internally displaced persons – development of a program and taking state and community measures aimed at informational, consultative, organizational and other support of youth that lives in the temporarily occupied territories of Ukraine, and IDP youth; - promoting social adaptation of IDP youth (educational, labour, civil and political, leisure); - construction and providing to youth dormitories and social apartments, creating state fund of transferable housing for youth, where apartments are transferred from one owner to another as the previous owner improves their living conditions; - providing state-owned apartments into temporary rent to youth; - directing professional interests of youth according to the formula "informing-training-testing-engagement" - "Youth Entrepreneurship". Aim: promote development of youth entrepreneurship, self-employment and effective promotion of young people in entrepreneur environment; - "Volunteer." Aim – creation of oblast volunteer association as means of engagement of youth into socially significant activities, a way of informal education, secondary employment.
6	Program for development of small and medium enterprises in Mykolayiv oblast in 2019-2020	#7 dated December 21, 2018	Ensuring opportunities for self-realization of broader segments of population, including IDPs

Mykolayiv oblast also has programs that do not give priority to IDPs and are available to them at the same level as to the permanent population. Such programs include:

1. Oblast Program to counter oncological diseases until 2016, approved by #10 resolution of oblast council dated October 10, 2010.

The program provides for creating a system of medical, social, psychological, and sanatorium and resort rehabilitation of patients; improvement of the system of psychological support of oncology patients and their family members, in particular with the help of volunteers; improvement of the system of providing palliative care to oncological patients.

2. Oblast target social program to counter tuberculosis for 2013-2016, approved by #21 resolution of the oblast council dated December 21, 2012.

Program goals: ensure that the patient can choose different treatment options (both in intensive and supporting phase); ensure the effectiveness of procurement of anti-tuberculosis drugs, their rational distribution and monitoring of their use; etc.

3. Oblast target social program to counter HIV/AIDS for 2015-2018, approved by #4 oblast council resolution dated April 16, 2015.

The program provides for ensuring quality and accessible services on preventing and diagnosing HIV-infection, primarily to representatives of risk groups on HIV contraction, treatment services, care and support of people who live with HIV, during the reform of healthcare system.

4. Oblast program for prevention and treatment of cardiovascular and cerebrovascular diseases for 2018-2020, approved by #1 oblast council resolution dated April 12, 2018.

5. Program for health enhancement and recreation of children of Mykolayiv oblast for 2019-2023, approved by #13 oblast council resolution dated December 21, 2018.

Program includes providing services on health enhancement and recreation to children who require special social attention and support.

Conclusions and recommendations for oblast:

1. Mykolayiv oblast takes a rather systematic approach to solving the problems of IDPs, including solving the problems of employment and increasing the opportunities for employment, providing housing, education, health enhancement of children, development of IDP youth. The oblast gives enough attention to the problems of IDPs.

2. The oblast has correct priorities in the programs, having taking into account the structure of IDPs and the need to support working age population.

Rivne oblast

Programs are available at: <http://oblrada.rv.ua/documents/oblprogram/oblprogram.php>

There are the following programs in the oblast that mention providing aid to IDPs, including in priority order:

#	Name of the program	Council resolution	Priorities regarding IDPs
1.	Regional guidelines on long-term loans for construction of individual housing in rural areas of Rivne oblast	#118 dated March 11, 2016	Loans are granted to IDPs in priority order.

2.	Regional program of youth support for 2016–2020	#18 dated December 25, 2015	Program is aimed at: - promotion of involvement in civic activities and patriotic education; - promotion of healthy lifestyle for young people; - informal education development; - youth employment; - provision of housing; - partner support of youth living within the temporarily occupied territories of Ukraine and IDPs; - implementation of measures for young IDPs' social support and empowerment.
3.	Action Plan for implementation of State Social Program for Countering Human Trafficking in Rivne oblast until 2020	#200 dated June 17, 2016	Program stipulates: - organization of regional awareness-raising campaigns on countering human trafficking, in particular protection of IDPs, to explain the potential risks of becoming the traffickers' victims and opportunities to obtain comprehensive support in government agencies; - identification of IDPs who suffered from human trafficking.
4	Regional program for financial support to the most vulnerable categories of citizens (2018–2022)	#750 dated December 01, 2017	Program stipulates provision of: - financial support to veterans, disabled persons, single incapacitated citizens and persons displaced to Rivne oblast from the temporarily occupied territories of Ukraine and ATO zone.
5	Regional program for children's health enhancement and recreation and development of relevant recreation and health enhancement facilities and resort networks for children until 2022	#862 dated March 16, 2018	Program stipulates extension of children's coverage with recreational services – primarily for children requiring special social attention and support, in particular, IDPs.
6	Program for employment of population in Rivne oblast (2018–2022)	#940 dated May 18, 2018	Program stipulates: - compensation of employer's expenses on wages for their registered IDP employees; - promotion of employment of disabled persons, orphans, minors, ATO veterans, IDPs and war veterans - volunteers, organization of professional training aimed at enhancement of their competitiveness at labor market; - promotion of development of entrepreneurial initiatives and self-employment of the unemployed population, primarily for IDPs, organization of entrepreneurial activities on co-funding basis.
10	Program for legal education of citizens in Rivne oblast for 2018–2020	#1093 dated September 7, 2018	Program stipulates provision of free legal aid to IDPs and ATO veterans in Rivne oblast.

Programs that do not identify any priority categories and that should be used to help IDPs include:

1. Target regional program of individual housing construction support in rural areas “My Own Home” for 2016–2020, approved by the oblast state administration head order #19 dated December 25, 2015.

Program provides for preferential loans for individual housing construction projects in rural areas: construction of residential premises, purchase of housing, reconstruction and major repair of housing, insulation with use of energy-saving technologies (in particular, replacement of windows, installation of solid fuel boilers, ventilation systems, automated air conditioning systems), utility networks construction, its connection to available infrastructure, expenses on granting and servicing loans, improvement of legislation framework regulating preferential loans for individual housing construction projects in rural areas.

2. Regional program for medical support to people with musculoskeletal disorders for 2016-2020, approved by the oblast state administration head order #235 dated April 27, 2016.

Program stipulates purchase of implants (hip and knee joints) and instruments for surgical intervention required by people with musculoskeletal disorders for orthopedic and traumatology department of community-owned Rivne oblast hospital.

3. Program “Children of Rivne oblast” for 2016–2020, approved by the oblast state administration head order #599 dated September 30, 2016.

Stipulates provision of access and improvement of quality of primary, specialized and fully qualified specialized healthcare to children of different age groups at all levels, decrease of morbidity, mortality, and disability rates.

4. Oblast program on housing for youth for 2018–2023, approved by the oblast state administration head order #143 dated March 5, 2018.

Stipulates cost-cutting for youth housing construction projects; establishment of preferential credit rates for youth (provided at the expense of state budget) with fixed 212 of residential space per person and an additional 10.5 m² for families, large families, young professionals employed in rural areas who signed contracts with enterprises, institutions and organizations located in these areas, – 20 m² per family; promotion of youth multi-format involvement in construction (purchase) of housing.

5. Program of SMEs development in Rivne oblast for 2018–2020, approved by the oblast state administration head order #103 dated February 15, 2018.

Stipulates provision of relevant organizational, advisory, information, educational, methodological, material and credit support to SMEs, improvement of business support infrastructure.

Conclusions and recommendations for oblast:

1. Rivne oblast, according to the Action Plan: develops IDP support programs, ensures employment and increases employment opportunities, provides housing, education, children’s health enhancement and development

of IDP youth.

2. In Rivne oblast sufficient attention is paid to IDPs' problems including incorporation of this category to program beneficiaries.

3. Oblast demonstrated correct prioritization of programs taking into consideration the IDP structure and requirement to support the citizens of working age.

4. It is recommended for oblast to promote the IDPs' entrepreneurial activity by incorporating them as specific category in program for SME support.

Kharkiv oblast

Programs are available at: <http://www.oblrada.kharkov.ua/ua/public-information/oblasni-programi>. There are the following programs in the oblast that mention providing aid to IDPs, including in priority order:

#	Name of the program	Council resolution	Priorities regarding IDPs
1.	Program for citizens' employment in Kharkiv oblast until 2020	#663-IIV dated March 1, 2018	Program includes: - promotion of employment of IDPs who are registered as unemployed including reimbursement of employer's expenses on wages, retraining and advanced training; - implementation of pilot project "Helping Hand" aimed at engagement in workforce of members of low-income families and IDPs; - individual support for specified categories of unemployed IDPs who started their own business through a one-time payment of unemployment benefit provided within 12 months after the employment.
2.	Program for support to ATO veterans in construction and purchase of housing in Kharkiv oblast for 2016–2018 Program for support to ATO and JFO combatants in housing construction projects in Kharkiv oblast for 2019–2021	#100-VII dated April 14, 2016 #825-VII dated December 6, 2018	40% of housing price is covered. Preference is given to IDPs – ATO veterans.
3.	Comprehensive Program for Citizens' Social Protection in Kharkiv oblast for 2016–2020	#15-VII dated December 17, 2015	Stipulates exclusively establishment of comfortable accommodation conditions for single persons requiring regular care in social residential care facilities (including persons displaced from such facilities located within ATO zone).
4	Program for SME development support in Kharkiv oblast for 2016–2020	#245-VII dated September 8, 2016	Program stipulates: - support of SMEs including IDPs at the expense of international donors

Programs that are available in Kharkiv oblast and do not give priority to IDPs, but are available to them at the same level as to the permanent population include:

1. Comprehensive oblast program “Healthcare for Slobozhanshchyna” for 2019–2020.

Stipulates improvement of access and quality of healthcare, providing free medical services. The program prioritizes combatants, veterans and other categories.

2. Oblast program of individual housing construction support in rural areas “My Own Home” for 2019.

Stipulates: improvement of mechanism of individual housing construction support in rural areas at the expense of the budget; financial support to individual housing construction projects: long-term (up to 20 years, for young and one-parent families – up to 30 years) loans in size established based on the estimated housing cost for construction of individual residential premises with outdoor facilities and completion of unfinished construction.

No category of population is prioritized by the program.

Conclusions and recommendations for oblast:

1. Kharkiv oblast, according to the Action Plan: develops IDP support programs, ensures employment and increases employment opportunities.

2. Despite considerable number of persons of retirement age, oblast authority has no IDP social housing programs and special housing programs for persons of working age.

3. Program of support for IDP businesses stipulates involvement of international donors.

Kherson oblast

Programs are available at:

<http://khoda.gov.ua/regionalni-programi/>

There are the following programs in the oblast that mention providing aid to IDPs, including in priority order:

#	Name of the program	Council resolution	Priorities regarding IDPs
1.	Program of SME financial and credit support in Kherson region for 2018–2020	#751 dated March 16, 2018	Resources allocated from oblast budget for partial reimbursement of interest rate on SMEs' loans. Support may be provided to entrepreneurial projects in the area of transport and logistics, tourism, IT, and projects of primary significance for the region – infrastructure and social entrepreneurship (promotion of employment of specific categories, in particular youth, women, ATO combatants and IDPs).
2.	Regional program for construction (purchase) of affordable housing in Kherson region for 2018–2022	#824 dated March 16, 2018	Program stipulates prioritization of IDPs as a category subject to issuance of non-repayable financial aid at the expense of oblast budget with aim to obtain the affordable housing.

Programs that are available in the oblast and do not give priority to IDPs, but are available to them at the same level as to the permanent population include:

1. Regional target program for prevention and treatment of cardiovascular diseases for 2017–2021, approved by #495 oblast council resolution dated June 9, 2017.

Stipulates opportunity to provide surgical interference procedures for people suffering from cardiovascular diseases and improvement of life quality (purchase of valves, stents etc).

2. Oblast program for social protection of the elderly, disabled people and support of families, gender equality enhancing and human trafficking countering for 2015–2019, approved by #1204 oblast council resolution dated April 29, 2015.

Stipulates establishment of favorable conditions for social protection, rehabilitation and adaptation of the elderly and disabled in society; ensuring the provision of social services, social amenities and adaptation of veterans and disabled; rehabilitation, professional training and employment of disabled people.

Conclusions and recommendations for oblast:

1. Kherson oblast, according to the Action Plan: develops the IDP support programs, provides solutions for employment problems via entrepreneurial initiatives and affordable housing programs.

2. The majority of IDPs in Kherson oblast are of working age, therefore it is important to provide employment opportunities to IDPs.

3. There are no oblast programs for children support, IDPs' legal protection and programs of psychosocial support which should be implemented taking into account the IDPs' needs.

Khmelnyskyi oblast

Programs are available at:

<http://km-oblrada.gov.ua/teksti-regionalnix-program-shho-znaxodyatsya-na-kontroli-oblasnoi-radi/>

There are the following programs in the oblast that mention providing aid to IDPs, including in priority order:

#	Name of the program	Council resolution	Priorities regarding IDPs
1.	Oblast social program for support of families, countering and prevention of domestic violence until 2020	#42-5/2016, dated April 21, 2016	A program for families in difficult life circumstances that ensures provision of social, medical, legal, and financial support to IDPs.
2.	Comprehensive oblast program for social protection of population 2016–2020	#14-4/2016 dated February 17, 2016	Department of social policy developed order drafts for this program on provision of support to IDPs.
3.	Oblast program for legal education of population for 2016–2020	#10-4/2016 dated February 17, 2016	Stipulates right-explanatory activities among the IDPs by broadcasting information on TV and radio and publishing it in newspapers, organizing presentations in institutions, enterprises and educational establishments.
4.	Oblast target social program “Youth of Khmelnytskyi region” for 2016–2020	#39-5/2016 dated April 21, 2016	Program stipulates provision of partner support of youth living within the temporarily occupied territories of Ukraine and IDPs.
5.	Employment program for Khmelnytskyi oblast until 2020		Stipulates fostering the employment of citizens who were displaced from the temporarily occupied territories of Ukraine, their adaptation to local labor market and integration into local communities.

Programs that are available in the oblast and do not give priority to IDPs, but are available to them at the same level as to the permanent population include:

1. Target regional program of individual housing construction support in rural areas and improvement of housing conditions for rural communities “My Own Home” for 2012–2020, approved by #11-9/2012 oblast council resolution dated March 15, 2012.

Stipulates: ensuring the credit support of future individual housing construction support in rural areas, completion of unfinished housing objects, reconstruction of housing objects currently in use and its engineering networks; encouraging the population to take part in housing construction and purchase in rural areas, inspiring more youth to settle down in rural areas, decreasing the level of population migrating from villages to towns and other regions. Program stipulates support of young and multi-member families.

Conclusions and recommendations for oblast:

1. Khmelnytskyi region, according to the Action Plan: develops the IDP support programs, provides solutions for employment problems and extends the available opportunities, supports young IDPs' development.

2. Taking into consideration the structure of population in Khmelnytskyi region, it is deemed appropriate to implement measures for social housing provision, develop affordable housing programs for working age population and foster the IDPs' entrepreneurial initiatives.

3. It is necessary to evaluate the problems related to IDPs' psychosocial support and implement the relevant program if required.

Sumy oblast

Programs are available at:

<http://sm.gov.ua/uk/2012-02-03-08-03-13.html>

There are the following programs in the oblast that mention providing aid to IDPs, including in priority order:

#	Name of the program	Council resolution	Priorities regarding IDPs
1.	Comprehensive oblast program of social protection of population for 2017-2021, approved by the oblast council resolution on December 22, 2016.	December 22, 2016	1. Social support of IDPs, in particular meeting the needs of the most vulnerable IDP categories (children, pregnant women, disabled people, elderly), provision of free primary legal aid, state social support to IDPs. 2. Solutions for problems related to healthcare and educational services: provisions of medical and psychological aid to IDPs, preventive measures aimed at improvement of IDPs' physical and mental health; provision of psychological, social and pedagogical support to IDPs; ensuring unhindered access of IDPs to tuition-free education. 3. Welfare support: measures aimed at provision of social housing in urban areas (dormitory accommodation) to rent to IDPs at reduced rates; housing granted for rent to IDPs at reduced rates. 4. Development of strategy for information policy on issues related to IDPs value system formation: identification as Ukrainian citizen, patriotic feelings, tolerance, legal culture, in particular with the help of target awareness-raising, advocacy and cultural programs.
2.	Oblast target comprehensive program "Youth of Sumy region" for 2016-2020		Development of proper conditions for comprehensive development of young people in Sumy region – partner support of youth from the temporarily occupied territories of Ukraine and IDPs.
3.	Employment program for Sumy oblast population for 2018-2020	December 20, 2017	Stipulates improvement of employment among IDPs.

Programs that are available in the oblast and do not give priority to IDPs, but are available to them at the same level as to the permanent population include:

1. Program of SME development in Sumy oblast for 2017–2020, approved on September 15, 2017 which stipulates support of SMEs via reimbursement of paid loan interest; preferential taxation terms; involvement of international organizations in credit programs.

2. Oblast target program for development of reperfusion, cardiac surgery and rehabilitation support in Sumy oblast for 2018–2022, approved by the resolution of Sumy oblast council on December 20, 2017.

3. On amendments to the Oblast Program of Perspective Development of 3rd-level Healthcare Institutions in Sumy oblast for 2017–2021, approved by the resolution of Sumy oblast council on December 20, 2017.

Conclusions and recommendations for oblast:

1. In Sumy region, according to the Action Plan, the single program provides for social support to IDPs, housing, healthcare services and information support which can be taken as a structured approach to IDPs' problems solution.

2. The oblast provides for solving IDP employment problems and increasing employment opportunities through a separate program.

3. In Sumy oblast the majority of IDPs are the elderly (retirement age), therefore attention must be given to social housing programs.

4. It is recommended for the oblast to foster the IDPs' entrepreneurial initiatives by incorporating them as specific category in the SMEs support program.

Cherkasy oblast

Programs are available at:

<http://www.oblradack.gov.ua/oblasn-programi.html>

There are the following programs in the oblast that mention providing aid to IDPs, including in priority order:

#	Name of the program	Council resolution	Priorities regarding IDPs
1.	Employment program for Cherkasy oblast population for 2018–2020	# 21 - 20 / VII dated March 2, 2018	Stipulates enhancement of social protection of persons not capable of competing under equal terms at the labor market, in particular IDPs.
2.	Program for children's health enhancement and recreation for 2016–2020	#4-3/VII dated March 25, 2016	Improvement of children's health for children requiring special social care and support, namely with 100% coverage from the regional budget for children registered as IDPs.
3.	Oblast social program for human trafficking countering until 2020	# 9-5/VII dated October 7, 2016	Stipulates: - development and approval of list of indicators to promote the detection of persons who are victims of human trafficking including stateless persons and IDPs; - awareness-raising campaigns on human trafficking countering, in particular for IDPs; - identification of IDPs who are victims of human trafficking.

Programs that are available in the oblast and do not give priority to IDPs, but are available to them at the same level as to the permanent population include:

1. Oblast comprehensive program “Care” for 2014–2020, approved by #28-2/VI resolution of oblast council dated January 30, 2014.

Stipulates the improvement of life quality of war and labor veterans, children of war, disabled persons, provision of rehabilitation means and improvement of resort treatment by strengthening the social guarantees.

2. Oblast program for prevention and treatment of dental problems for 2015–2020, approved by # 39-5/VI resolution of oblast council dated April 24, 2015.

Stipulates the ensuring of access of students from rural areas to dental services with help of school buses.

3. Oblast target program for support of individual housing construction in rural areas “My Own Home” for 2016-2020, approved by # 3-16/VII oblast council resolution dated February 19, 2016.

Stipulates: implementation of measures aimed at increase of energy efficiency level during housing construction or restoration/repair projects, promotion of modification of current housing heating systems for use of alternative fuels; provision of credit support for unfinished housing objects; construction, extension, reconstruction of utility premises; promotion of individual rural households development and intensification of agricultural products production and processing; new working places and enhancement of self-employment initiatives.

Program also stipulates the prioritized provision of interest-free loans to the ATO veterans.

4. Program of legal education for citizens of Cherkasy oblast for 2016–2020, approved by # 3-20/VII oblast council resolution dated February 19, 2016.

Stipulates: increasing the level of citizens' legal education, primarily among schoolchildren and students, public servants, teachers of legal subjects; establishment of proper conditions for improving the citizens' knowledge of their rights, freedoms and obligations; raising the citizens' awareness of the state legal policy and legislative process; ensuring free access of citizens to legal data sources; improvement of citizens' legal education system.

5. Strategy of SMEs development in Cherkasy oblast for 2018–2020, approved by # 19-9/VII oblast council resolution dated December 22, 2017.

Stipulates establishment of favorable conditions for SMEs development.

6. Oblast program for housing provision to youth for 2018-2022, approved by #19-13/VII oblast council resolution dated December 22, 2017.

Stipulates right to obtain long-term loan on special terms for construction (reconstruction) and purchase of housing (for families and singles).

Conclusions and recommendations for oblast:

1. Insufficient attention is paid in Cherkasy oblast to IDP issues, mentioned in the Action Plan. In particular, IDPs are not indicated as a separate category in main social programs.

2. Taking into consideration the prevailing IDP categories, support is required both to ensure employment (indicated in relevant oblast program) and for provision of social housing (not stipulated by oblast programs).

3. Attention must be paid by oblast authority to provision of social, psychological, legal, information support of IDPs and incorporation of IDPs as separate category in SMEs development program.

Kyiv city

The list of programs is available at:

<https://kmr.gov.ua/uk/municipal-target-programs>

Texts of programs required for analysis are absent.

According to the information provided on request, there are the following programs in the oblast that mention providing aid to IDPs, including in priority order

#	Name of the program	Council resolution	Priorities regarding IDPs
1.	«Care. A step forward to Kyiv citizens» (2019–2020)	# 4 5 9 / 6 5 1 0 d a t e d December 18, 2018	Stipulates measures for social support to ensure decent life, provision of social, legal, labor and medical rehabilitation to persons with physical disabilities including IDPs; single targeted financial aid, provision of rehabilitation and prosthetics equipment, support to elderly, disabled persons and children with disability by providing personal hygiene kits.
2.	Measures aimed at support, social adaptation and reintegration of Ukrainian citizens who are displaced from temporarily occupied territories of Ukraine and ATO zone to Kyiv until 2020	#1333 dated October 25, 2017	Action Plan on IDPs support, social adaptation and reintegration is adopted; it stipulates: - entering information to Unified IDP Database; - workshops, seminars, conferences organized with aim to increase the level of competence of public servants and local authorities and other groups, working with IDPs; - formation of IDPs' value system with the help of cultural, educational and advocacy initiatives; - meeting the needs of the most vulnerable categories (children, pregnant women, disabled people, elderly) in educational, medical and social services; - ensuring the necessary medical support, humanitarian aid, food and temporary accommodation for IDPs; - temporary placement of IDP families with disabled members; - securing the right of IDPs to housing; - organization of awareness-raising campaigns and consultations on social support provision at IDPs' registration place; - ensuring the free of charge primary legal aid; - provision of medical and psychological support to IDPs.

Oblast that adopted a separate IDP integration program – **Donetsk oblast**.

In 2018, Regional program for integration, social adaptation and protection of IDPs for 2018, approved by #315/5-18 decree of the head of oblast administration, head of oblast military-civil #315/5-18 dated March 6, 2018 was implemented in Donetsk oblast.

Program indicated the following measures:

1) IDPs' information support: support of information centers' activity; exhibition stand creation; press-tours; awareness-raising campaigns and consultations;

2) establishment of proper housing conditions: restoration and repair of premises for IDPs' compact accommodation in urban/rural areas; reimbursement of expenses to enterprises, institutions, organizations involved in IDPs' accommodation; involvement of international technical assistance to provide

housing to IDPs; projects of construction and modification of nonresidential premises;

3) provision of high-quality legal services to IDPs and increasing their awareness of: establishment of single-window mechanisms for administrative services at checkpoints; free legal aid for IDPs; development and distribution of informational materials;

4) promotion of IDPs employment and their professional/advanced training as a condition for increasing their competitiveness on the labor market: involvement of international projects to support the entrepreneurs; organization of workshops on entrepreneurship; reimbursement of expenses for wages in case of employment of registered unemployed IDPs; reimbursement of expenses to registered unemployed IDPs for medical and drug tests; individual support provided to unemployed IDPs (12 months of psychological, social and legal support); involvement of IDPs in community and other service; professional training, retraining and postgraduate training; issuance of vouchers for training;

5) improvement of mechanisms of providing social support and pension services: modernization of mobile offices for document submitting; improvement of social workers' knowledge and competence for psychological support to IDPs; financial aid provision to IDPs;

6) support and protection of children: registration of internally displaced orphans, children deprived of parental care, children displaced from the temporarily occupied territories without the legal guardian's escort; health enhancement and recreation of IDPs; establishment of educational centers Donbas-Ukraine;

7) favorable conditions for physical development (sport and fitness program promotion);

8) psychological and medical support of IDPs;

9) promotion of IDPs' reintegration in host communities.

For 2019–2020, Donetsk oblast administration adopted the Regional program for support and integration of IDPs. This program is an example of systematic implementation of Strategy and Action Plan measures, so there is an opportunity to trace the implementation results in regions with references to relevant provisions of the above-mentioned documents.

Availability of this program and regular monitoring and evaluation of its implementation may become the best practice of IDPs' integration in Ukraine and an example of local authority efforts aimed at IDPs' integration.

CHAPTER 4. INTERNATIONAL PRACTICES OF IDP INTEGRATION

International organizations involved in resolution of internal displacement problems in states publish reports with results Ukraine may find as informative.

According to recommendations of international experts, states are expected to ensure all necessary conditions for IDPs' returning to their homes which is considered the best long-term solution. However, in case of prolonged conflicts which make it impossible for IDPs to return another long-term solution is ensuring the integration of IDPs into host communities.

State authority must realize that in the course of allocation of IDP support budget development programs must be prioritized, in particular programs aimed at ensuring livelihood and protection of IDPs' rights which is an element of long-term solutions. Strategy and Action Plan are the documents containing these development programs and must be implemented actively as the long-term condition of IDPs' problems resolution.

International community has elaborated a set of criteria to evaluate if the long-term solution has been achieved. The following requirements are to be met:

- long-term security, safety and freedom of movement;
- relevant standard of living with minimum access to food and water of proper quality, accommodation, healthcare services and basic education;
- employment opportunities and access to livelihood;
- access to effective mechanisms of dwelling and property restoration, restoration of land rights or adequate reimbursement.

In specific cases long-term solutions may also be focused on:

- reissuance of documents and restoration of personal data;
- opportunity to reunite with family members, separated after displacement;
- participation in state affairs at all levels equally with the resident population;
- effective means and tools of protection against violations related to displacement including the access to justice, reparation and information about the violation cause.

The most pertinent recommendations for Ukraine are the following₃:

1. Durable solutions policies need to be carefully and flexibly tailored to the context, needs and preferences of IDPs. Physical security and access to basic necessities may be a priority during the first phases of displacement, while

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access to livelihoods and housing appear to be the priorities for successful local integration of people in protracted displacement.

2. IDPs' programmes must be funded from existing budget lines, although it is important that IDP issues be integrated and considered within the overall national development programme.

3. It is often the most vulnerable IDPs who remain in protracted displacement such as elderly or disabled people, even many years after their displacement.

Durable solutions programmes should consider the particular support they need to integrate locally.

Researchers of the best international practices used to ensure the IDPs' successful integration outline the followingi:

- Restoration of villages as a model for IDP settlements at the area of displacement (Burundi);

- Provision of social housing to the most vulnerable IDPs (Serbia);

- Ensuring security of stay through intermediate solutions, such as rent subsidies, cash grants or construction, providing building materials;

- Sale of housing at subsidised prices or the provision of alternative housing giving IDPs the means to buy housing, with the condition that eligible housing meet the criteria for adequate housing in UN General Comment 4 (Georgia);

- Participatory processes involving IDPs and host communities to plan settlement areas in which IDPs will be able to acquire incremental tenure in housing (Bosasso, Somalia);

- Provide social housing in a supportive environment, with a resident foster family charged with coordinating social welfare support (Serbia);

- Acquisition of land by local government for lease to IDPs (Uganda);

- Housing solutions which will facilitate local integration by avoiding the physical separation of IDPs from the nondisplaced population (Serbia, Burundi).

3. https://www.brookings.edu/wp-content/uploads/2016/06/protracteddisplacement_jun2011_en.pdf

CONCLUSIONS AND RECOMMENDATIONS

1. We must note the general tendency towards the failure to comply with the schedule for measures specified in the Strategy and Action Plan. Moreover, the Action Plan itself was adopted a year after the approval of Strategy despite the three-month term defined in the Strategy. The abovementioned proves that the state and local authorities do not pay enough attention to the problems of IDP integration. Failure to comply with the indicated timeframes and ignoring the Strategy and Action Plan requirements are prerequisites for decreasing the effectiveness of state policy on IDPs.

Close supervision of the Action Plan implementation must be ensured along with regular monitoring and evaluation on regional level performed both by the competent agencies and representatives of civil society supporting the IDPs.

2. In regions with low percentage of IDPs (between 0.2% and 4.69%) it seems justified that the local authorities do not implement specific local IDP integration programs.

According to information presented by the authorities, most regions where specific local IDPs' integration programs are not implemented still provide the necessary support to IDPs in the framework of current programs under the terms applicable for the permanent population.

This situation may be explained with the aim to unite the citizens of the region without "drawing the lines" between IDPs and resident population thus fostering the integration process – eventually it resulted in difficulties with obtaining data on funding allocated to support the IDPs in the framework of regional programs as there is no separate accounting established for any resources provided to IDPs under these programs.

Of course, it is not efficient to create specific programs for the most vulnerable IDP categories – disadvantaged, children, people with disabilities – if the percentage of IDPs is low. However, this approach may create a situation where IDPs become 'invisible' in regions and all issues related to resolution of their problems eventually disappear from the local authority agenda.

Strategy and Action Plan partially solve the problem of 'invisibility' as there are clear tasks established for local authorities and self-government authorities. However, in our opinion, there also must be a requirement for reporting, public reporting in particular, on results of current IDP support programs which may be coordinated by the Ministry of Temporarily Occupied Territories and IDPs as the central executive authority agency responsible for work on IDPs.

3. The list of measures defined in regional programs which contain the IDPs' support component and are to be implemented without any connection to regional context, IDP category and their needs.

Development of IDPs' integration programs must be based on the prevalent IDP category, in proportion to IDPs' total number. It must influence the prioritization process during the program planning. In particular, certain number of working age IDPs stipulates provision of opportunities related to employment and obtaining livelihood. At the same time, if mostly the elderly were displaced to the region, it must stimulate initiatives for social housing.

4. Development programs must be the key priority in the process of allocation of funding for IDPs' support – in particular, opportunities to independently obtain livelihood which is an element of long-term solutions.

At regional level it is recommended to strengthen the employment opportunities and activate the support of entrepreneurial initiatives.